H. R. 2242

To amend the Homeland Security Act of 2002 to include Indian tribes among the entities consulted with respect to activities carried out by the Secretary of Homeland Security, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 22, 2003

Mr. Kennedy of Rhode Island (for himself, Mr. Camp, Mr. Kildee, Mr. Pallone, Mr. Baca, Ms. Norton, Mr. Carson of Oklahoma, Mr. Foley, Mr. Hayworth, Mr. Frost, Mr. Udall of New Mexico, Mr. Rangel, Mr. Filner, Ms. Lee, Mr. George Miller of California, Ms. Bordallo, Mr. Faleomavaega, and Mr. Frank of Massachusetts) introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committees on the Judiciary, the Budget, Select Intelligence (Permanent Select), and Select Homeland Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To amend the Homeland Security Act of 2002 to include Indian tribes among the entities consulted with respect to activities carried out by the Secretary of Homeland Security, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Tribal Government
3	Amendments to the Homeland Security Act".
4	SEC. 2. FINDINGS AND PURPOSES.
5	(a) FINDINGS.—Congress finds the following:
6	(1) There is a government-to-government rela-
7	tionship between the United States and each Indian
8	tribal government.
9	(2) Through statutes and treaties, Congress has
10	recognized the inherent sovereignty of Indian tribal
11	governments and the rights of Native people to self-
12	determination and self-governance.
13	(3) Each Indian tribal government possesses
14	the inherent sovereign authority—
15	(A)(i) to establish its own form of govern-
16	ment;
17	(ii) to adopt a constitution or other organic
18	governing documents; and
19	(iii) to establish a tribal judicial system;
20	and
21	(B) to provide for the health and safety of
22	those who reside on tribal lands, including the
23	provision of law enforcement services on lands
24	under the jurisdiction of the tribal government.
25	(4) Tribal emergency response providers, such
26	as tribal emergency public safety officers, law en-

1	forcement officers, emergency response personnel
2	emergency medical personnel and facilities (including
3	tribal and Indian Health Service emergency facili-
4	ties), and related personnel, agencies, and authori-
5	ties—
6	(A) play a crucial role in providing for the
7	health and safety of those who reside on tribal
8	lands; and
9	(B) are necessary components of a com-
10	prehensive system to secure the homeland of
11	the United States.
12	(5) There are more than 25 Indian tribes that
13	have primary jurisdiction over—
14	(A) lands within the United States that
15	are adjacent to the Canadian or Mexican bor-
16	der; or
17	(B) waters of the United States that pro-
18	vide direct access by boat to lands within the
19	United States.
20	(6) The border lands under the jurisdiction of
21	Indian tribal governments comprise more than 260
22	miles of the approximately 7,400 miles of inter-
23	national border of the United States.
24	(7) Numerous Indian tribal governments exer-
25	cise criminal, civil, and regulatory jurisdiction over

- lands on which dams, oil and gas deposits, nuclear
- 2 or electrical power plants, water and sanitation sys-
- tems, or timber or other natural resources are lo-
- 4 cated.
- 5 (8) The involvement of tribal governments in
- 6 the protection of the homeland of the United States
- 7 is essential to the comprehensive maintenance of the
- 8 homeland security of the United States.
- 9 (b) Purposes.—The purposes of this Act are to en-
- 10 sure that—
- 11 (1) the Department of Homeland Security
- consults with, involves, coordinates with, and in-
- cludes Indian tribal governments in carrying out the
- mission of the Department under the Homeland Se-
- 15 curity Act of 2002 (Public Law 107–296); and
- 16 (2) Indian tribal governments participate fully
- in the protection of the homeland of the United
- 18 States.
- 19 SEC. 3. TABLE OF CONTENTS; DEFINITIONS.
- 20 (a) Table of Contents of
- 21 the Homeland Security Act of 2002 (Public Law 107–296;
- 22 116 Stat. 2135) is amended in the item relating to section
- 23 801 by inserting ", Tribal," after "State".
- 24 (b) Definitions.—Section 2 of the Homeland Secu-
- 25 rity Act of 2002 (6 U.S.C. 101) is amended—

1	(1) in paragraph (6), by inserting "tribal,"
2	after "State,";
3	(2) by redesignating paragraphs (9), (10), (11),
4	(12), (13), (14), (15), and (16) as paragraphs (10),
5	(11), (12), (13), (14), (15), (16), and (19), respec-
6	tively;
7	(3) by inserting after paragraph (8) the fol-
8	lowing:
9	"(9) Indian tribe.—The term 'Indian tribe'
10	means any Indian tribe, band, nation, or other orga-
11	nized group or community located in the continental
12	United States (excluding the State of Alaska) that
13	is recognized as being eligible for the special pro-
14	grams and services provided by the United States to
15	Indians because of their status as Indians.";
16	(4) in paragraph (11) (as redesignated by para-
17	graph (2)), by striking subparagraph (B) and insert-
18	ing the following:
19	"(B) an Alaska Native village or organiza-
20	tion; and"; and
21	(5) by inserting after paragraph (16) (as redes-
22	ignated by paragraph (2)) the following:
23	"(17) Tribal college or university.—The
24	term 'tribal college or university' has the meaning

- given the term in section 316(b) of the Higher Edu-
- 2 cation Act of 1965 (20 U.S.C. 1059c(b)).
- 3 "(18) Tribal Government.—The term 'tribal
- 4 government' means the governing body of an Indian
- 5 tribe that is recognized by the Secretary of the Inte-
- 6 rior.''.

7 SEC. 4. DEPARTMENT OF HOMELAND SECURITY.

- 8 (a) Executive Department; Mission.—Section
- 9 101(b)(2) of the Homeland Security Act of 2002 (6
- 10 U.S.C. 111(b)(2)) is amended by inserting "tribal," after
- 11 "State,".
- 12 (b) SECRETARY; FUNCTIONS.—Section 102(c) of the
- 13 Homeland Security Act of 2002 (6 U.S.C. 112(c)) is
- 14 amended—
- 15 (1) in the matter preceding paragraph (1), by
- inserting ", Tribal," after "of State"; and
- 17 (2) by inserting ", tribal," after "State" each
- place it appears.
- 19 SEC. 5. INFORMATION ANALYSIS AND INFRASTRUCTURE
- 20 **PROTECTION.**
- 21 (a) Directorate for Information Analysis and
- 22 Infrastructure Protection.—Section 201(d) of the
- 23 Homeland Security Act of 2002 (6 U.S.C. 121(d)) is
- 24 amended—

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1
             (1) in paragraphs (1), (3), (6), (7)(B), (8), (9),
        (11), and (13), by inserting ", tribal," after "State"
 2
 3
        each place it appears;
             (2) in paragraph (16), by inserting ", tribal,"
 4
 5
        after "State"; and
 6
             (3) in paragraph (17), by inserting "tribal,"
        after "State,".
 7
 8
        (b) Access to Information.—Section 202(d)(2) of
   the Homeland Security Act of 2002 (6 U.S.C. 122(d)(2))
   is amended by inserting ", tribal," after "State".
11
             Critical
                       Infrastructure
        (c)
                                             INFORMATION;
   Definitions.—Section 212 of the Homeland Security
13
   Act of 2002 (6 U.S.C. 131) is amended in paragraphs
   (3)(A) and (5)(C) by inserting "tribal," after "State,"
14
15
   each place it appears.
16
        (d) Protection of Voluntarily Shared Crit-
   ICAL INFRASTRUCTURE INFORMATION.—Section 214 of
   the Homeland Security Act of 2002 (6 U.S.C. 133) is
19
   amended—
20
             (1) in subsection (a)(1)—
21
                 (A) in subparagraph (C)—
22
                      (i)
                           by
                                inserting "tribal,"
                                                      after
23
                 "State,"; and
24
                      (ii) by striking "or State" and insert-
                 ing ", State, or tribal"; and
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1
                  (B) in subparagraph (E)—
 2
                       (i) in the matter preceding clause (i),
                  by inserting ", tribal," after "State";
 3
                       (ii) in clause (i), by inserting ", trib-
 4
                  al," after "State"; and
 5
 6
                       (iii) in clause (ii), by inserting ", trib-
                  al," after "State";
 7
             (2) in subsection (c), by inserting "tribal," after
 8
         "State,"; and
 9
             (3) in subsection (e)(2)(D), by inserting ", trib-
10
11
         al," after "State".
12
         (e)
                                               Non-Federal
                 ENHANCEMENT
                                      OF
    Cybersecurity.—Section 223(1) of the Homeland Secu-
    rity Act of 2002 (6 U.S.C. 143(1)) is amended by insert-
14
    ing ", tribal," after "State".
16
         (f) Mission of Office; Duties.—Section 232 of
    the Homeland Security Act of 2002 (6 U.S.C. 162) is
    amended—
18
19
             (1) in subsection (a)(2), by inserting "tribal,"
         after "State,";
20
21
              (2) in subsection (b)—
22
                  (A) in paragraphs (2) and (3), by inserting
23
              "tribal," after "State," each place it appears;
24
                  (B) in paragraph (6)—
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1	(i) in the matter preceding subpara-
2	graph (A), by inserting "tribal," after
3	"State,"; and
4	(ii) in subparagraph (H), by inserting
5	", tribal," after "State"; and
6	(C) in paragraphs (9), (11), and (14), by
7	inserting ", tribal," after "State" each place it
8	appears; and
9	(3) in subsection (g)(1)(A), by inserting "trib-
10	al," after "State,".
11	(g) National Law Enforcement and Correc-
12	TIONS TECHNOLOGY CENTERS.—Section 235(d) of the
13	Homeland Security Act of 2002 (6 U.S.C. 165(d)) is
14	amended by inserting "tribal," after "State,".
15	SEC. 6. SCIENCE AND TECHNOLOGY IN SUPPORT OF HOME-
16	LAND SECURITY.
16 17	LAND SECURITY. (a) RESPONSIBILITIES AND AUTHORITIES OF THE
17	
17	(a) Responsibilities and Authorities of the Under Secretary for Science and Technology.—
17 18 19	(a) Responsibilities and Authorities of the Under Secretary for Science and Technology.—
17 18 19 20	(a) Responsibilities and Authorities of the Under Secretary for Science and Technology.—Section 302(6) of the Homeland Security Act of 2002 (6)
17 18 19 20	(a) Responsibilities and Authorities of the Under Secretary for Science and Technology.—Section 302(6) of the Homeland Security Act of 2002 (6 U.S.C. 182(6)) is amended by inserting "tribal," after
117 118 119 220 221 222	(a) Responsibilities and Authorities of the Under Secretary for Science and Technology.—Section 302(6) of the Homeland Security Act of 2002 (6 U.S.C. 182(6)) is amended by inserting "tribal," after "State,".

- 1 inserting "and the Indian Health Service" after "Public
- 2 Health Service".
- 3 (c) Conduct of Research, Development, Dem-
- 4 ONSTRATION, TESTING, AND EVALUATION.—Section
- 5 308(b) of the Homeland Security Act of 2002 (6 U.S.C.
- 6 188(b)) is amended—
- 7 (1) in paragraph (1)(A), by striking "colleges,
- 8 universities," and inserting "colleges and universities
- 9 (including tribal colleges and universities),"; and
- 10 (2) in paragraph (2)(B), by inserting "(includ-
- ing tribal colleges or universities)" after "univer-
- sities".
- 13 (d) Utilization of Department of Energy Na-
- 14 TIONAL LABORATORIES AND SITES IN SUPPORT OF
- 15 Homeland Security Activities.—Section 309(d) of
- 16 the Homeland Security Act of 2002 (6 U.S.C. 189(d)) is
- 17 amended by inserting ", tribal," after "State".
- 18 (e) Homeland Security Institute.—Section
- 19 312(d) of the Homeland Security Act of 2002 (6 U.S.C.
- 20 192(d)) is amended by inserting "tribal colleges and uni-
- 21 versities," after "education,".
- 22 (f) Technology Clearinghouse To Encourage
- 23 AND SUPPORT INNOVATIVE SOLUTIONS TO ENHANCE
- 24 Homeland Security.—Section 313 of the Homeland
- 25 Security Act of 2002 (6 U.S.C. 193) is amended—

1 (1) in paragraphs (1) and (4) of subsection (b), 2 by inserting "tribal," after "State," each place it ap-3 pears; and 4 (2) in subsection (c)(1), by inserting ", tribal," 5 after "State". 6 SEC. 7. DIRECTORATE OF BORDER AND TRANSPORTATION 7 SECURITY. 8 (a) Office for Domestic Preparedness.—Section 430(c)(5) of the Homeland Security Act of 2002 (6) U.S.C. 238(c)(5)) is amended by inserting ", tribal," after 10 11 "State". (b) REPORT ON IMPROVING ENFORCEMENT FUNC-12 13 TIONS.—Section 445(b) of the Homeland Security Act of 2002 (6 U.S.C. 255(b)) is amended by inserting ", tribal," 14 15 after "State". SEC. 8. EMERGENCY PREPAREDNESS AND RESPONSE. 17 Responsibilities.—Section 502(5) of Homeland Security Act of 2002 (6 U.S.C. 312(5)) is 18 amended by inserting "tribal," after "State". 19 20 Conduct of Certain Public (b) HEALTH-21 Related Activities.—Section 505(a) of the Homeland 22 Security Act of 2002 (6 U.S.C. 315(a)) is amended— 23 (1) by inserting "tribal," after "State,"; and 24 (2) by inserting "and the Indian Health Serv-

ice" after "Public Health Service".

25

1	SEC. 9. TREATMENT OF CHARITABLE TRUSTS FOR MEM-
2	BERS OF THE ARMED FORCES OF THE
3	UNITED STATES AND OTHER GOVERN-
4	MENTAL ORGANIZATIONS.
5	Section 601(c)(9)(B) of the Homeland Security Act
6	of 2002 (6 U.S.C. 331(c)(9)(B)) is amended by inserting
7	"tribal," after "State,".
8	SEC. 10. COORDINATION WITH NON-FEDERAL ENTITIES; IN-
9	SPECTOR GENERAL; UNITED STATES SECRET
10	SERVICE; COAST GUARD; GENERAL PROVI-
11	SIONS.
12	(a) Office for State and Local Government
13	COORDINATION.—Section 801 of the Homeland Security
14	Act of 2002 (6 U.S.C. 361) is amended—
15	(1) in the section heading, by inserting
16	", TRIBAL," after "STATE";
17	(2) in subsection (a)—
18	(A) by inserting ", Tribal," after "State";
19	and
20	(B) by inserting ", tribal," after "State";
21	and
22	(3) in subsection (b), by inserting ", tribal,"
23	after "State" each place it appears.
24	(b) Litigation Management.—Section 863(a)(1)
25	of the Homeland Security Act of 2002 (6 U.S.C.
26	442(a)(1)) is amended in the second sentence by inserting

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", or area under the jurisdiction of an Indian tribe," after
 2
   "State".
 3
        (c) Definitions for Support Anti-Terrorism by
   FOSTERING EFFECTIVE TECHNOLOGIES ACT.—Section
   865(6) of the Homeland Security Act of 2002 (6 U.S.C.
   444(6)) is amended by inserting ", tribal," after "State".
 6
 7
        (d) REGULATORY AUTHORITY AND PREEMPTION.—
 8
   Section 877(b) of the Homeland Security Act of 2002 (6)
   U.S.C. 457(b)) is amended—
10
             (1) in the subsection heading, by inserting ",
        TRIBAL," after "STATE"; and
11
             (2) by inserting ", tribal," after "State" each
12
13
        place it appears.
14
        (e) Information Sharing.—Section 891 of the
   Homeland Security Act of 2002 (6 U.S.C. 481) is amend-
   ed—
16
17
             (1) in subsection (b)—
18
                 (A) in paragraphs (2), (4), (5), (7), (8),
             and (9), by inserting ", tribal," after "State"
19
20
             each place it appears;
21
                 (B) in paragraph (6)—
                      (i) by inserting ", tribal," after "cer-
22
23
                 tain State"; and
24
                      (ii) by
                                inserting
                                          "tribal,"
                                                      after
                 "State,"; and
25
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1
                  (C) in paragraphs (10) and (11), by insert-
 2
             ing "tribal," after "State," each place it ap-
 3
             pears; and
             (2) in subsection (c), by inserting "tribal," after
 4
 5
        "State,".
 6
        (f) Facilitating Homeland Security Informa-
    TION SHARING PROCEDURES.—Section 892 of the Home-
 8
    land Security Act of 2002 (6 U.S.C. 482) is amended—
 9
             (1) in subsection (a)(1)(A), by inserting ", trib-
10
        al," after "State";
11
             (2) in paragraphs (1), (2)(D), and (6) of sub-
        section (b), by inserting ", tribal," after "State"
12
13
        each place it appears;
14
             (3) in subsection (c), by inserting ", tribal,"
15
        after "State" each place it appears;
             (4) in subsection (e), by inserting ", tribal,"
16
17
        after "State" each place it appears;
18
             (5) in subsection (f)—
                  (A) in paragraph (1), by inserting "tribal,"
19
             after "State,"; and
20
21
                  (B) in paragraph (3)—
22
                       (i) in the matter preceding subpara-
                  graph (A), by inserting ", tribal," after
23
                  "State":
24
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1
                      (ii) in subparagraph (A), by inserting
                 "tribally or" after "other";
 2
 3
                      (iii) in subparagraph (B), by inserting
                 ", tribal," after "State"; and
 4
                      (iv) in subparagraph (D), by inserting
 5
 6
                 "tribal," after "State,"; and
             (6) in subsection (g), by inserting ", tribal,"
 7
 8
        after "State".
 9
        (g) Report.—Section 893(a) of the Homeland Secu-
   rity Act of 2002 (6 U.S.C. 483(a)) is amended in the sec-
10
   ond sentence by inserting "tribal," after "State,".
12
   SEC. 11. DEPARTMENT OF JUSTICE DIVISIONS.
13
        Section 1114(b) of the Homeland Security Act of
14
   2002 (6 U.S.C. 532(b)) is amended by inserting "tribal,"
15
   after "State,".
   SEC. 12. AMENDMENTS TO OTHER LAWS.
17
        (a) Cyber Security Enhancement Act of
18
   2002.—
19
                 EMERGENCY DISCLOSURE EXCEPTION.—
20
        Section 2702(b)(7) of title 18, United States Code
21
        (as added by section 225(d) of the Homeland Secu-
22
        rity Act of 2002 (Public Law 107–296; 116 Stat.
23
        2157)), is amended by inserting "tribal," after
        "State.".
24
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- 1 (2) PROTECTING PRIVACY—Section 2701(b)(1)
- 2 of title 18, United States Code (as amended by sec-
- 3 tion 225(j)(2)(A) of the Homeland Security Act of
- 4 2002 (Public Law 107–296; 116 Stat. 2158)), is
- 5 amended by inserting "or Indian tribe" after "or
- 6 any State".
- 7 (b) National Institute of Justice.—Section
- 8 202(c)(11) of the Omnibus Crime Control and Safe
- 9 Streets Act of 1968 (42 U.S.C. 3722(c)(11)) (as added
- 10 by section 237(2) of the Homeland Security Act of 2002
- 11 (Public Law 107–296; 116 Stat. 2162)) is amended by
- 12 inserting "tribal," after "State,".
- 13 (c) Homeland Security Funding Analysis in
- 14 President's Budget.—Section 1105(a)(33)(A)(iii) of
- 15 title 31, United States Code (as added by section 889(a)
- 16 of the Homeland Security Act of 2002 (Public Law 107-
- 17 296; 116 Stat. 2250) is amended by inserting ", tribal,"
- 18 after "State".
- 19 (d) Authority To Share Grand Jury Informa-
- 20 TION.—Rule 6(e)(3)(C) of the Federal Rules of Criminal
- 21 Procedure (as amended by section 895(2) of the Home-
- 22 land Security Act of 2002 (Public Law 107–296; 116
- 23 Stat. 2256)) is amended—
- 24 (1) in clause (i)(VI), by striking "federal,
- state," and inserting "Federal, State, tribal,"; and

- 1 (2) in the last sentence of clause (iii), by strik-
- 2 ing "state," and inserting "State, tribal,".
- 3 (e) AUTHORITY TO SHARE ELECTRONIC, WIRE, AND
- 4 Oral Interception Information.—Section 2517(8) of
- 5 title 18, United States Code (as added by section 896 of
- 6 the Homeland Security Act of 2002 (Public Law 107–296;
- 7 116 Stat. 2257)), is amended by inserting "tribal," after
- 8 "State," each place it appears.
- 9 (f) Foreign Intelligence Information.—Section
- 10 203(d)(1) of the Uniting and Strengthening America by
- 11 Providing Appropriate Tools Required to Intercept and
- 12 Obstruct Terrorism (USA PATRIOT ACT) Act of 2001
- 13 (50 U.S.C. 403–5d) (as amended by section 897(a) of the
- 14 Homeland Security Act of 2002 (Public Law 107–296;
- 15 116 Stat. 2257)) is amended by inserting "tribal," after
- 16 "State," each place it appears.
- 17 (g) Foreign Intelligence Surveillance.—
- 18 (1) Information acquired from an elec-
- 19 TRONIC SURVEILLANCE.—Section 106(k)(1) of the
- Foreign Intelligence Surveillance Act of 1978 (50
- U.S.C. 1806) (as amended by section 898 of the
- Homeland Security Act of 2002 (Public Law 107–
- 23 296; 116 Stat. 2258)) is amended by inserting "or
- Indian tribe" after "subdivision".

1	(2) Information acquired from a physical
2	SEARCH.—Section 305(k)(1) of the Foreign Intel-
3	ligence Surveillance Act of 1978 (50 U.S.C. 1825)
4	(as amended by section 899 of the Homeland Secu-
5	rity Act of 2002 (Public Law 107–296; 116 Stat.
6	2258)) is amended by inserting "or Indian tribe"
7	after "subdivision".
8	(h) Transfer of Certain Security and Law En-
9	FORCEMENT FUNCTIONS AND AUTHORITIES.—Section
10	1315 of title 40, United States Code (as amended by sec-
11	tion $1706(b)(1)$ of the Homeland Security Act of 2002
12	(Public Law 107–296; 116 Stat. 2316)), is amended—
13	(1) in subsection (d)(3), by inserting "tribal,"
14	after "State,"; and
15	(2) in subsection (e), by inserting ", tribal,"
16	after "State" each place it appears.
17	SEC. 13. CONGRESSIONAL AFFIRMATION AND DECLARA-
18	TION OF TRIBAL GOVERNMENT AUTHORI-
19	TIES.
20	(a) In General.—For the purpose of this Act, Con-
21	gress affirms and declares that the inherent sovereign au-
22	thority of an Indian tribal government includes the au-
23	thority to enforce and adjudicate violations of applicable
24	criminal, civil, and regulatory laws committed by any per-

1	son on land under the jurisdiction of the Indian tribal gov-
2	ernment, except as expressly and clearly limited by—
3	(1) a treaty between the United States and an
4	Indian tribe; or
5	(2) an Act of Congress.
6	(b) Scope.—The authority of an Indian tribal gov-
7	ernment described in subsection (a) shall—
8	(1) be concurrent with the authority of the
9	United States; and
10	(2) extend to—
11	(A) all places and persons within the In-
12	dian country (as defined in section 1151 of title
13	18, United States Code) under the concurrent
14	jurisdiction of the United States and the Indian
15	tribal government; and
16	(B) any person, activity, or event having
17	sufficient contacts with that land, or with a
18	member of the Indian tribal government, to en-
19	sure protection of due process rights.

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